

Message Text

SECRET

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ACTION SS-25

INFO OCT-01 ISO-00 SSO-00 NSCE-00 DODE-00 CIAE-00
INRE-00 ACDE-00 /026 W
-----050895 091418Z /72
O 091402Z MAY 78
FM USMISSION GENEVA
TO SECSTATE WASHDC IMMEDIATE 9388

S E C R E T SECTION 01 OF 02 GENEVA 07056

EXDIS

USSALTTWO
E.O. 11652: XDGS-1
TAGS: PARM
SUBJECT: JOINT STATEMENT OF PRINCIPLES (SALT TWO 1728)

REFS: (A) SALT TWO 1723 (B) SALT TWO 1722
(C) STATE 111017, 2 MAY 78

1. REFTEL (A) IS TEXT OF REVISED SOVIET PROPOSAL FOR
THIRD AND FOURTH SECTIONS OF JOINT STATEMENT TABLED AT
PRIVATE MEETING 5 MAY REPORTED REFTEL (B). TAKING INTO
ACCOUNT THESE PROPOSALS AND IN RESPONSE TO PARA 3 REFTEL
(C), DELEGATION RECOMMENDS LANGUAGE FOR UNAGREED PORTIONS
OF SUBJECT ALONG THE FOLLOWING LINES:

A. FIRST SECTION:

SOVIET OBJECTIONS TO "...INCLUDING THE MAINTENANCE
AND ENHANCEMENT OF THE SURVIVABILITY OF PERMITTED STRATE-
GIC OFFENSIVE ARMS..." HAVE INCLUDED PERCEPTION OF PHRASE
BEING A CODIFICATION OF STRATEGIC ARMS AND ITS IMPLICA-
TION OF FIRST STRIKE BEING CONTEMPLATED OR DELIVERED BY
EITHER SIDE. SEMENOV MAINTAINS THAT MENTION OF STRATEGIC
STABILITY IS SUFFICIENT, PARTICULARLY IN CONNECTION WITH
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"MOST DESTABILIZING" ARMS, AND THAT ONE SIDE SHOULD NOT
TRY TO IMPOSE ITS CONCEPTS ON OTHER SIDE.

TO ATTEMPT TO RESOLVE THIS ISSUE IN A MANNER SATIS-
FACTORY TO THE UNITED STATES, DELEGATION PROPOSES
FOLLOWING LANGUAGE AS SUBSTITUTE FOR BRACKETED PHRASE:

"...INCLUDING THE ENHANCEMENT OF
DETERRENCE AGAINST THE USE OF STRATEGIC
OFFENSIVE ARMS..."

B. SECOND SECTION:

DELEGATION BELIEVES THIS SECTION IS SUFFICIENTLY
GENERAL AND RECOMMENDS NO CHANGE AT THIS TIME.

C. THIRD SECTION:

DELEGATION BELIEVES SPECIFIC OBJECTIVES CURRENTLY
PROPOSED COULD BE SUBSUMED UNDER FOLLOWING LANGUAGE AND
COULD, IF NECESSARY, BE MENTIONED WITH MORE SPECIFICITY
IN SUBSEQUENT UNILATERAL DECLARATION.

ACCORDINGLY, DELEGATION RECOMMENDS FOLLOWING LANGUAGE
FOR THIRD SECTION:

THIRD. DURING THE COURSE OF THESE NEGOTIA-
TIONS, THE PARTIES SHALL SEEK TO ACHIEVE
SIGNIFICANT REDUCTIONS IN THE NUMBERS OF
STRATEGIC OFFENSIVE ARMS, AS WELL AS SUBSTANTIAL
QUALITATIVE LIMITATIONS ON STRATEGIC OFFENSIVE
ARMS, INCLUDING LIMITATIONS ON THE DEVELOPMENT,
TESTING, AND DEPLOYMENT OF NEW TYPES OF STRATEGIC
OFFENSIVE ARMS AND ON THE MODERNIZATION OF
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EXISTING STRATEGIC OFFENSIVE ARMS. THEY SHALL
ALSO SEEK TO ACHIEVE OTHER MEASURES, AS
APPROPRIATE, WHICH SERVE TO MAINTAIN THE
OVERALL STRATEGIC BALANCE AND TO ENHANCE
STRATEGIC STABILITY, INCLUDING FURTHER
RESTRICTIONS ON STRATEGIC DEFENSES SUCH AS
AIR DEFENSES AND CIVIL DEFENSES. IN THE
CONTEXT OF THE NEGOTIATIONS RELATING TO
THE AFOREMENTIONED PRINCIPLES AND OBJECTIVES,
THE PARTIES SHALL SEEK TO RESOLVE THE ISSUES
INCLUDED IN THE PROTOCOL TO THE TREATY
BETWEEN THE UNITED STATES OF AMERICA AND THE
UNION OF SOVIET SOCIALIST REPUBLICS ON THE
LIMITATION OF STRATEGIC OFFENSIVE ARMS.

D. FOURTH SECTION:

DELEGATION BELIEVES CONCEPT OF OMNIBUS PHRASE
ALONG THE LINES OF SOVIET PROPOSAL INSERTED AS SECOND
SENTENCE OF PARAGRAPH, I.E., "...EACH PARTY WILL BE FREE
TO RAISE ANY QUESTION CONCERNING THE LIMITATION OF
STRATEGIC OFFENSIVE ARMS..." WOULD BE ACCEPTABLE.

ACCORDINGLY, DELEGATION RECOMMENDS FOLLOWING
LANGUAGE:

FOURTH. THE PARTIES WILL CONSIDER OTHER
STEPS TO ENSURE AND ENHANCE STRATEGIC
STABILITY, TO ENSURE THE EQUALITY AND EQUAL
SECURITY OF THE PARTIES, AND TO IMPLEMENT
THE ABOVE PRINCIPLES AND OBJECTIVES. IN THE
COURSE OF THE NEGOTIATIONS EACH PARTY WILL BE

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EXDIS, USSALTTWO

FREE TO RAISE ANY QUESTION RELATED TO THESE
GOALS. THE PARTIES WILL ALSO CONSIDER FURTHER
JOINT MEASURES, AS APPROPRIATE, TO STRENGTHEN
INTERNATIONAL PEACE AND SECURITY AND TO REDUCE
THE RISK OF OUTBREAK OF NUCLEAR WAR.

2. ADDITIONALLY, DELEGATION RECOMMENDS PROPOSING DELE-
TION, AT APPROPRIATE TIME, OF WORD "OFFENSIVE" FROM
TITLE, PREAMBLE AND APPROPRIATE ARTICLES OF JOINT STATE-
MENT.

3. REQUEST APPROVAL OF ABOVE APPROACH. EARLE

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Message Attributes

Automatic Decaptioning: Z
Capture Date: 01 jan 1994
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: POLICIES, SALT (ARMS CONTROL), MEETING DELEGATIONS, FOREIGN POLICY POSITION
Control Number: n/a
Copy: SINGLE
Draft Date: 09 may 1978
Decaption Date: 20 Mar 2014
Decaption Note: 25 YEAR REVIEW
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 20 Mar 2014
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1978GENEVA07056
Document Source: CORE
Document Unique ID: 00
Drafter: n/a
Enclosure: n/a
Executive Order: GS
Errors: N/A
Expiration:
Film Number: D780196-0477
Format: TEL
From: GENEVA USSALTTWO
Handling Restrictions:
Image Path:
ISecure: 1
Legacy Key: link1978/newtext/t19780580/aaaacpwn.tel
Line Count: 161
Litigation Code IDs:
Litigation Codes:
Litigation History:
Locator: TEXT ON-LINE, ON MICROFILM
Message ID: 7d9e2aa2-c288-dd11-92da-001cc4696bcc
Office: ACTION SS
Original Classification: SECRET
Original Handling Restrictions: EXDIS
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 3
Previous Channel Indicators: n/a
Previous Classification: SECRET
Previous Handling Restrictions: EXDIS
Reference: 78 SALT TALKS 1723, 78 SALT TALKS 1722, 78 STATE 111017
Retention: 0
Review Action: RELEASED, APPROVED
Review Content Flags:
Review Date: 25 jul 2005
Review Event:
Review Exemptions: n/a
Review Media Identifier:
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
SAS ID: 2754892
Secure: OPEN
Status: NATIVE
Subject: JOINT STATEMENT OF PRINCIPLES (SALT TWO 1728)
TAGS: PARM
To: STATE
Type: TE
vdkgvwkey: odbc://SAS/SAS.dbo.SAS_Docs/7d9e2aa2-c288-dd11-92da-001cc4696bcc
Review Markings:
Sheryl P. Walter
Declassified/Released
US Department of State
EO Systematic Review
20 Mar 2014
Markings: Sheryl P. Walter Declassified/Released US Department of State EO Systematic Review 20 Mar 2014